

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 TRSE-00 SAJ-01 SS-20 NSC-07 AEC-11

AECE-00 OMB-01 SAM-01 IO-14 OIC-04 NEA-14 DRC-01 /148 W
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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 0149

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO IMMEDIATE

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T MBFR VIENNA 0086

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: REVISION OF MBFR DATA

REF: A) USNATO 3431; B) STATE 125561

1. US DEL SUPPORTS MISSION PROPOSAL OUTLINED IN PARA
3 OF REF A FOR GETTING ALLIED AGREEMENT ON WARSAW
PACT DATA AND WILL HOLD UP RELEASING REF B FIGURES TO
AHG UNTIL AFTER 21 JUNE. US DEL CAN ACCEPT THOSE
DATA ON A "FOR MBFR PURPOSES ONLY" BASIS.

2. US DEL SHARES USNATO CONCERN OVER THE LIKELIHOOD
THAT YET ANOTHER DATA SUBMISSION BY THE US, EVEN WITH
UK AND POSSIBLE FRG ENDORSEMENT, MAY ENCOUNTER SOME
"ALLIED CRITICISM AND IMS EXASPERATION THAT US IS AGAIN
PROPOSING TO CHANGE WP FIGURES." ON REFLECTION, THE
US DEL OFFERS FOR CONSIDERATION THE FOLLOWING ELABO-
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RATION OF MISSION'S PROPOSED APPROACH WHICH MAY HELP

TO REDUCE US EXPOSURE TO SUCH ADVERSE REACTIONS BY
OUR NATO ALLIES:

A. UPON APPROVAL BY UK AND FRG NATIONAL CAPITALS
OF WP FIGURES AGREED AD REF IN WASHINGTON, US DEL
PROPOSES THAT THE REVISED ESTIMATES (REF B) BE SUB-
MITTED TO THE CHAIRMAN OF THE SUB-GROUP FOR DATA
SUPPORT OF THE MBFR WORKING GROUP AS A US/UK/FRG
PAPER CONTAINING DATA SUBMITTED BY THOSE NATIONS TO
COMPLETE AND/OR UPDATE THE RELEVANT TABLES IN THE WG
DATA PACKAGE (AC/276-D(74)5).

B. THE REVISED ESTIMATES COULD THEN BE APPENDED
TO A CHAIRMAN'S NOTE AND CIRCULATED AS PROPOSED
REVISION TO THE WG DATA PACKAGE, AS AN AC/276(SGDS)
DOCUMENT FOR CONSIDERATION AND COMMENT BY THE SUB-GROUP
MEMBERSHIP (INCLUDING CAPITALS, SHAPE, THE IS AND THE
IMS).

3. THE US DEL SEES THE FOLLOWING ADVANTAGES TO SUCH
A PROCEDURAL ELABORATION OF THE MISSION'S PROPOSED
APPROACH:

A. UK AND FRG WOULD SHARE SPOTLIGHT WITH US.

B. IT WOULD IMMEDIATELY PUT THE REVISED FIGURES
INTO CIRCULATION WITHIN THE ALLIANCE IN A NATO-
PROMULGATED DOCUMENT.

C. IT WOULD SET IN TRAIN A NATIONAL REVIEW
AND RATIFICATION PROCESS FOR "MBFR PURPOSES ONLY"
DATA THAT WOULD REQUIRE NEITHER A PREREQUISITE
FORMAL DECISION TO DO SO BY THE MBFR WG OR SPC, NOR
DISRUPT ESTABLISHED PROCESSES WHEREBY ALLIES REACH
AGREEMENT ON INTELLIGENCE INFORMATION. SUCH A
PROCEDURE WOULD PROVIDE THE OPPORTUNITY FOR ALL
APPROPRIATE NATO ELEMENTS TO MAKE THEIR INPUTS
TO THE SAME RATIFICATION PROCESS THAT WOULD HAVE
BEEN REQUIRED WERE A SPECIAL INTELLIGENCE CONFERENCE
TO HAVE BEEN CONVENED. AN EXTRAORDINARY INTELLIGENCE
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CONFERENCE WOULD NOT BE NEEDED.

4. BEYOND FINDING A SOLUTION TO THE IMMEDIATE PROBLEM
OF OBTAINING "MBFR AGREED DATA" FOR AHG USE, THE PROB-
LEM OF DEVELOPING "NATO AGREED DATA" ON A
REGULAR AND TIMELY BASIS REMAINS. THE US DEL SHARES
MISSION'S DESIRE TO AVOID UNNECESSARILY DISRUPTING
ESTABLISHED PROCESSES WHEREBY ALLIES REACH AGREEMENT

ON INTELLIGENCE INFORMATION. DELEGATION BELIEVES TIME HAS COME TO INTEGRATE SPECIAL MBFR REQUIREMENTS INTO NATO ROUTINE, AND TO AGREE TO A CONCEPT THAT MIGHT HELP TO TIE TOGETHER UPDATING AND PUBLICATION OF ALL THE MBFR-RELEVANT PACT AND ALLIED DATA NOW BEING PRODUCED BY VARIOUS NATO GROUPS, INCLUDING THE MBFR WG (SGDS AND SGTA DATA), THE INTERNATIONAL STAFF (FORCE PLANNING DATA BASE), THE IMS (MC 161, MC 224), AND SHAPE (VARIOUS ORBATS). DELEGATION BELIEVES THAT US SHOULD PRESS FOR RATIONALIZATION OF THE DATA PROCESS WITHIN NATO IN ONE PLACE BY A SINGLE GROUP. THE RESPONSIBLE BODY WOULD OF COURSE HAVE TO FULFILL A NEED FOR CONSISTENT DATA IN ADDITION TO NGA FIGURES SUCH AS THOSE NOW ESPECIALLY STRUCTURED FOR MBFR PURPOSES.

5. AS DELEGATION UNDERSTANDS IT, THE PACT AGGREGATE FIGURES AGREED TO IN THE CURRENT MBFR WG DATA PACKAGE, WHICH IS ABOUT READY FOR AGREED RELEASE IN JUNE 1974, ARE BASED ON MC 161/74 (JUST COMPLETED) AND ARE FIGURES AS OF DECEMBER 1973. WE ALSO UNDERSTAND THAT THE NEW FIGURES LISTED IN REF B (PARA 5) REFLECT JUNE 1974 ESTIMATES GENERATED BY THE US INTELLIGENCE COMMUNITY ON AN ONGOING BASIS FOR USE IN A REGULAR SEMIANNUAL NATO INTELLIGENCE MEETING (MC 224/74). THESE LATTER FIGURES PRESUMABLY, UNDER NORMAL CIRCUMSTANCES, WOULD NOT PRODUCE AN UPDATE OF NATO AGREED DATA UNTIL DECEMBER 1974. DELEGATION BELIEVES, FOR REASONS WE BELIEVE ARE WELL RECOGNIZED, THAT ADHERENCE THIS PARTICULAR YEAR TO A DATA CYCLE WHICH WOULD NOT MAKE MID-YEAR DATA AVAILABLE TO THE AHG UNTIL THE END OF 1974 WOULD NOT BE IN OUR INTEREST AND WOULD CREATE SERIOUS DIFFICULTIES IN THE CONDUCT OF NEGOTIATIONS.

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ALTHOUGH WE STRONGLY ENDORSE THE CONCEPT OF SETTling DOWN TO A ROUTINE ON DATA UPDATING, WE ALSO BELIEVE THAT THE ROUTINE UPDATING SCHEDULE MUST BE RESPONSIVE TO NEEDS OF ALLIANCE MBFR NEGOTIATORS AS WELL AS BEING COMPATIBLE WITH THE NATO FORCE PLANNING PROCESSES.

6. OPTIMAL PROCEDURE, FROM DELEGATION'S POINT OF VIEW, WOULD HAVE DATA BE UPDATED TWICE A YEAR TO BE PUBLISHED AND MADE AVAILABLE AS FULLY NATO AGREED ON OR ABOUT 1 MARCH AND 1 SEPTEMBER EVERY YEAR, WITH AN INFORMATION CUT-OFF DATA (ICOD) NO EARLIER THAN SIXTY DAYS PRIOR TO PUBLICATION DATE. SUCH A SCHEDULE WOULD MEET ANTICIPATED MBFR NEGOTIATING NEEDS AND WOULD PROVIDE CURRENT DATA FOR MBFR DISCUS-

SIONS DURING DPC AND NAC MINISTERIAL SESSIONS. WE
WOULD BENEFIT MOST FROM COMPRESSING THE DATA UPDATING
PROCESS TO THE MAXIMUM EXTENT POSSIBLE TO ENABLE
PUBLICATION OF "NATO AGREED DATA" BEARING AN ICOD
MORE RECENT THAN SIX MONTHS PRIOR TO THEIR PUBLICATION
DATE.RESOR

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